



CITY of BRISBANE

Parks and Recreation Commission Meeting Agenda

Wednesday, May 14, 2025 at 6:30 PM • 50 Park Place, Brisbane, CA

The public may observe/participate in Commission meetings using remote public comment options or attending in person. Commissioners shall attend in person unless remote participation is permitted by law. The Commission may take action on any item listed in the agenda.

TO ADDRESS THE COMMISSION IN PERSON

Location: 50 Park Place, Brisbane, CA 94005, Community Meeting Room

Masking is not required but according to the California Department of Public Health guidelines, people at higher risk for severe illness should consider masking. To help maintain public health and safety, we respectfully request that people not attend in-person if they are experiencing symptoms associated with COVID-19 or are otherwise ill and likely contagious (e.g., respiratory illnesses).

Members of the public are encouraged to submit written comments before the meeting, to be discussed in Written Communications.

REMOTE PARTICIPATION

Members of the public may participate in the Commission meeting by logging into the Zoom Webinar listed below. Commission meetings may also be viewed live and/or on-demand via the City's YouTube Channel, youtube.com/brisbaneca, or on Comcast Ch. 27. Archived videos may be replayed on the City's website, brisbaneca.org/meetings. Please be advised that if there are technological difficulties, the meeting will still continue if remote participation is available.

The agenda materials may be viewed online at brisbaneca.org/meetings at least 72 hours prior to a Commission meeting.

Remote Public Comments:

Remote meeting participants may address the Commission. Aside from commenting personally while in the Zoom Webinar, you can also use the call-in number. The public comments received will be noted for the record during Citizen Communications. We encourage you to email comments in advance of the meeting to jbondoc@brisbaneca.org since this email will not be monitored during the meeting. Emails received during the meeting will not be addressed and will not be brought to the attention of the Commission.

Join Zoom Webinar: brisbaneca.org/pr-zoom (please use the latest version: zoom.us/download)

Webinar ID: 920 4174 1911

Call-in Number: (669) 900-9128

SPECIAL ASSISTANCE

If you need special assistance to participate in this meeting, please contact the Parks & Recreation Department (415) 508-2140 in advance of the meeting. Notification in advance of the meeting will enable the City to make reasonable arrangements to ensure accessibility to this meeting.

Commissioners: Davis, Anderson, Commerford, Greenlee, Ocampo, Seawell, Sims

1. CALL TO ORDER

2. ROLL CALL

3. ADOPTION OF AGENDA (Deletions, Additions, Changes)

4. APPROVAL OF MINUTES

A. April 9, 2025 (Attachment)

5. CITIZEN COMMUNICATIONS

6. PRESENTATIONS

B. Introduction of Christina Fernandez, new Assistant City Manager

C. Club Rec / Summer Preview / Preschool

7. OLD BUSINESS

D. Mental Health Awareness Month highlights (Attachment)

8. NEW BUSINESS

E. General Plan Review for P&R (Attachment)

F. Discuss ideas for National Parks and Recreation Month in July (Attachment)

G. Determine locations for offsite facilities tour

9. REPORTS

H. Chairperson

I. Subcommittees

a. Concerts in the Park Subcommittee Meeting (Held on 4/22/25)

b. Events Subcommittee Meeting (Held on 4/23/25)

c. Foundation Feasibility Ad Hoc Subcommittee Meeting (Held on 4/24/25)

d. Public Art Advisory Committee Meeting (Held on 4/28/25)

e. Setting Subcommittee Meetings

J. Commissioners

K. Staff

10. COMMISSION MATTERS

L. Written Communications

11. ADJOURNMENT

The next regularly scheduled meeting will be June 11, 2025 (offsite).



Brisbane Parks and Recreation Commission *Action Minutes*

REGULAR MEETING

April 9, 2025

HYBRID COMMISSION MEETING, 50 PARK PL., BRISBANE, CA

CALL TO ORDER

Chairperson Sims called the meeting to order at 6:36pm.

ROLL CALL

Commissioners present: Sims, Anderson, Commerford, Davis, Greenlee, Ocampo

Commissioners absent: Seawell

Staff present: Recreation Director Leek, Recreation Supervisor Houghton, Recreation Coordinator Nahass Lopez, Administrative Assistant Bondoc

ADOPTION OF AGENDA

Commissioner Ocampo moved, seconded by Commissioner Davis, to adopt the April 9, 2025 agenda. The motion carried 6-0.

APPROVAL OF MINUTES

A. February 12, 2025 and March 12, 2025

Commissioner Davis moved, seconded by Commissioner Commerford, to approve the February 12, 2025 and March 12, 2025. The motion carried 6-0.

CITIZEN COMMUNICATIONS

None

PRESENTATIONS

B. Youth Advisory Committee / Teen Programs

Recreation Coordinator Sara Nahass Lopez and the Youth Advisory Committee presented a yearly review of teen activities including special events, middle school dances, teen nights, intergenerational programming, and future initiatives.

OLD BUSINESS

C. Debrief from Commissioner Workshop

The Commission shared discussions from the 3/15/25 Commissioner Workshop, including the master fee schedule, impact reports, and non-profit foundation establishment.

D. Master Fee Schedule and Budget Recommendations

The Commission agreed with staff recommendations to maintain current facility rental rates at this time. The Commission provided input and recommendations for specific fee

increases for community park reservations, aquatics fees, youth program fees, and special events. The Commission also recommended opted additional increases to adult non-resident monthly swim passes and non-resident private pool rentals.

NEW BUSINESS

E. Informational report regarding development impact fees

Director Leek provided an update regarding the City's process for future consideration of development impact fees.

F. Commission Reorganization

The Commission voted unanimously to designate new roles: Trudi Davis as Chairperson, Tom Seawell as Vice Chairperson, and Renee Commerford as Secretary.

G. Subcommittee Reassignments

The Commission updated their subcommittee assignments.

REPORTS

H. Chairperson

Chairperson Sims requested an update on pickleball reservations.

I. Subcommittees

a. Public Art Advisory Committee Meeting (Held on 3/17/25)

Subcommittee members reported on the Alvarado-San Benito stairway project's progress, consideration of other stairway projects, and the City Council's adoption of the Public Art Master Plan.

b. Setting Subcommittee Meetings

Concerts in the Park Subcommittee Meeting scheduled for 4/22/25 at 5pm.

Events Subcommittee Meeting scheduled for 4/23/25 at 5pm.

Foundation Feasibility Ad Hoc Subcommittee Meeting scheduled for 4/24/25 at 5pm.

J. Commissioners

None

K. Staff

Staff shared the latest on Spring Break Camp, Youth Storytellers Club, the summer activity guide, Leaders in Training applications, open recruitments, teen nights, park restroom and playground maintenance for the first week of May, Sound Bath at the pool, Mental Health Month activities, Brisbane Dance Workshop Spring performance at Mission Blue Center, Mermaids and Pirates Rec Swim, and the Life Unlocked young adult series.

COMMISSION MATTERS

L. Written Communications

None

ADJOURNMENT

Chairperson Sims moved to adjourn the meeting at 8:04pm. The next regularly scheduled meeting will be May 14, 2025.

join us this may!

3RD

MOB PLAY GYM @ COMMUNITY CENTER
9:30AM-11AM FOR KIDS 0-5. INFANTS
UNDER 6 MONTHS ARE FREE.

7TH

SOUND BATH @ COMMUNITY POOL FOR
ADULTS, 18+. REGISTRATION REQUIRED.
SEE PAGE 21 FOR MORE INFO.

10TH

WALK FOR MENTAL HEALTH AWARENESS
STARTING AT 10AM. FREE. SEE THE NEXT
PAGE FOR ADDITIONAL DETAILS.

14TH

SENIORS DAY! JOIN WATER AEROBICS @
10AM, ATTEND LUNCH AT NOON, OR
SWIM FOR FREE FROM 4:30PM-7:30PM.

15TH

THERAPY DOGS AT THE PARK FROM
5-6PM, SPONSORED BY YAC
(ALL AGES WELCOMED!)

21ST

TEEN NIGHT @ THE SUNRISE ROOM
5:30PM-8PM

31ST

MOB MUSIC CLASS 10-10:45AM AND
MERMAID & PIRATES REC SWIM, 12-3PM

EVERY
WED

PICKLEBALL @ MISSION BLUE AND
WATER WALKING @ THE POOL
4:30PM-7:30PM

May

MENTAL HEALTH AWARENESS & WATER SAFETY MONTH

**ALL MONTH:
CHECK OUT ADDITIONAL
EVENTS HELD WITH PARKS
AND REC AND THE LIBRARY.
THE COMMUNITY PARK
GAZEBO AND CITY HALL
WILL BE LIT GREEN.**





MEMORANDUM

DATE: May 8, 2025

TO: Noreen Leek, Director of Parks and Recreation,
for the Parks and Recreation Commission meeting of May 14, 2025

FROM: Ken Johnson, Senior Planner

SUBJECT: **Workshop – Discussion of the General Plan Open Space Element Amendment**

OBJECTIVES

The purpose of the workshop with the Parks and Recreation Commission is to:

- Provide an introduction and background to a state required amendment to the Open Space Element of the General Plan and provide context for the Parks and Recreation Commission's role;
- Receive feedback from the Parks & Recreation Commission; and
- Outline next steps.

BACKGROUND

A city's general plan contains its vision for its future. General plans have been required under California law since 1971 and the law pertaining to general plans has been amended over the years to include provisions governing general plan scope, contents and timing of updates to certain general plan elements. Per California Government Code Sections 65300 - 65303.4, jurisdictions state-wide are to include at least 7 mandatory elements. Other elements may be applicable to individual jurisdictions on a case-by-case basis, or they may be included in a city's general plan voluntarily. The mandatory elements and Brisbane's additional elements, or General Plan chapters are listed here:

State Mandated Elements	Brisbane's 1994 General Plan Additional Elements or Chapters
• Land Use • Circulation • Housing • Conservation • Open Space • Noise • Safety	• Introduction • The Planning Area • Community Character • Local Economic Development • Recreation and Community Services • Policies and Programs by Subarea.

The City of Brisbane's last comprehensive update to the General Plan was adopted by City Council in 1994 and some of the individual elements have been updated since that time, although the Open Space

Element has not been updated.

In 2023, the state passed Senate Bill SB 1425, which is codified as Government Code § 65565.5 and requires that every city and county shall review and update its Open Space Element by January 1, 2026. SB 1425 requires the Open Space Element to address the following:

- a. Access to open space for all residents in a manner that considers social, economic, and racial equity, correlated with the environmental justice element or environmental justice policies in the general plan, as applicable.
- b. Climate resilience and other co-benefits of open space, correlated with the safety element.
- c. Rewilding opportunities, correlated with the land use element. Rewilding opportunities may include, but are not limited to, opportunities to preserve, enhance, and expand an integrated network of open space to support beneficial uses, such as habitat, recreation, natural resources, historic and tribal resources, water management, and aesthetics.

On April 10, 2025, the update to the Open Space Element was initiated at the Planning Commission and a link to the staff report from that meeting is provided in Attachment 3.

DISCUSSION

The Open Space Element update is related to the adopted Recreation and Community Services Element. Both elements are related to the work of the Parks & Recreation Commission, in its role of acting in an advisory capacity to City Council in the acquisition and development of parks and formulating recreation programs to meet the needs of the public. The adopted Open Space Element and the Recreation and Community Services Element are provided for referenced, see Attachment 2.

Staff has not proposed any amendments to the Recreation and Community Services Element at this time, but if it's determined that such amendment is needed for consistency, it should also be amended concurrently with the Open Space Element. Otherwise, it's intended that an overall update to the General Plan would follow City Council's adoption of a Baylands Specific Plan, with the timing subject to City Council's direction.

This update to the Open Space Element would restructure it to more specifically address state law. The goals, policies and programs that would direct future City actions serve as the core of the element and would follow this new organizational structure. A draft of the updated goals, policies and programs is provided in Attachment 1. Those that are most closely related to the work of the Parks & Recreation Commission are highlighted in green. Note that while other commissions, committees, or staff may have a primary responsibility for implementing many of the programs, the Parks & Recreation Commission may have a more direct role in some of these.

In brief, items within the draft Open Space Element that are related to the work of the Parks & Recreation Commission are:

- Chapter 2 Inventories & Acquisitions. This chapter includes programs that pertain to acquisition, establishing and maintaining parks throughout Brisbane, for which the Parks & Recreation Commission may have an advisory role to City Council.
- Chapter 4 Open Space for Outdoor Recreation & Access for All. Parks & Recreation plays a key role in the implementation of this chapter. This chapter has connections to the programs provided in the Recreation and Community Services Element.

At this time, a complete draft of the element containing the body of the chapter has not been prepared, but it will follow this summer and will be provided to the Parks & Recreation Commission for consideration once it's available.

NEXT STEPS

- Workshop with OSEC on May 28th
- Staff to prepare a complete draft amendment, June-July
- Draft Amendment to be made available to the public and City commissions and committees
- Planning Commission public hearing for recommendation to City Council, Summer 2025
- City Council public hearing in Fall 2025 for adoption

ATTACHMENTS

1. Comparison of Preliminary Draft Goals, Policies and Programs to the 1994 General Plan
2. 1994 General Plan [The Brisbane General Plan | Brisbane, CA](#) , select chapters (direct weblinks):
 - i. Open Space Element [CHAPTER VII](#)
 - ii. Recreation & Community Services [CHAPTER VIII](#)
3. Planning Commission April 10, 2025 Meeting Agenda Report (weblink: [Planning Commission Meeting 04/10/2025 07:30 PM | Brisbane, CA](#))



Ken Johnson, Senior Planner

With potential Parks & Recreation Commission related items highlighted in green.

Government Code Section (Abridged, for reference)	Preliminary 2025 Draft – Chapter Titles, Goals, Policies & Programs (Those goals, policies and programs proposed as new are shown in green. Revisions are not redlined, but see the adjacent column for comparison to adopted.)	Corresponding 1994 Adopted Open Space Element - Goals, Policies & Programs (Policies and programs in this column may show up more than once, to correspond to more than one proposed draft policy or program.)	Notes:
§ 65562(b) State & Regional Plans- Co-ordinated with state and regional plans § 65563 Long Range Comprehensive Plan- Long Range & Comprehensive Plan for Preservation and Conservation of OS Lands	Chapter 1. Introduction		
	ELEMENT GOALS (All Chapters): The City of Brisbane will be a place where... 1. Open space planning is long range and comprehensive; 2. Significant funding resources and other tools are made available such that open space may be established wherever possible; 3. Open space is maintained and remains undeveloped for future generations; 4. The public is educated and engaged in establishing and maintaining open space for its natural resource value and importance to wildlife. 5. Residents and the business community respect and maintain the land and the waters for future generations; 6. Open space provides respite to those who live, work and visit Brisbane; 7. Open space provides recreational and educational opportunities; 8. Open space is considered in concert with hazard mitigation. 9. Open space is considered in concert with protection of historical artifacts, where applicable.	GOALS: The City of Brisbane will be a place... Where open space lands have been set aside to protect the natural environment; Where outdoor areas provide recreational open space and educational opportunities; Where open space and natural areas provide respite to both residents and businesses; and Where residents reciprocate by respecting and maintaining the land and the waters for future generations.	
	Goal 1: Open space planning is long range and comprehensive.		
	Policy 1.A Continue long range and comprehensive planning for open space consistent with the City goals and with state and federal laws.	Policy 93: Establish an implementation program for open space acquisition. (See also Policy 2, below.)	

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	Program 1.A.1 Maintain communications on the status of open space programs and operations with other responsible agencies.	Program 93f: As a part of the open space acquisition plan, provide updated information on County, State and Federal open space plans and programs. Program 93g: In setting priorities and programs for open space acquisition, review proposals for conformance with the County, State and Federal plans	
	Program 1.A.2 Provide annual reports to City Council on open space and parks, outlining any new acquisitions, significant park development activities, and opportunities for parks and open space acquisitions.	Program 83d: Provide an annual report to the City Council on Federal, State and private opportunities for open space acquisition on San Bruno Mountain and elsewhere in the City. Program 84f: Provide an annual report to the City Council and the community of all activities pertaining to the acquisition, preservation and appreciation of San Bruno Mountain, including information from the HCP manager. Policy 93: Establish an implementation program for open space acquisition. Program 93d: Provide an annual report to the City Council on the state of the open space resources in the community, the amount and type of open space land, the needs for operating and maintaining existing lands, and new acquisitions and funding sources. Program 93f: As a part of the open space acquisition plan, provide updated information on County, State and Federal open space plans and programs. Program 93g: In setting priorities and programs for open space acquisition, review proposals for conformance with the County, State and Federal plans	
	Program 1.A.3 Review and establish parks and open space priorities as part of the budget and Capital Improvement program development process.	Policy 93: Establish an implementation program for open space acquisition. Program 93e: Review and establish open space priorities annually as part of the budget and Capital Improvement program development process.	

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	Program 1.A.4 Continue the function of the Open Space & Ecology Committee to advise the City Council on open space and related environmental matters.	Program 93k: Consider establishing an environmental commission of local citizens to help advise the City Council on open space acquisitions and environmental matters in general.	
65560(b) Inventory of Unimproved Land -Save El Toro Assn. v. Days (1977) 74 Cal. App. 3d 64, 73 Gov. Code § 65560(b) Inventory of the above lands a. Include any parcel that is essentially unimproved (i.e., need not be completely vacant) § 65562(a) Conserved Wherever Possible- Policies provide that open space “must be conserved wherever possible” § 65564, § 65566, § 65567, § 65910 Consistency- Action plan a. Acquisition and disposal of open space must be consistent with the open space plan b. Building permits, subdivision maps and zoning must be consistent with the plan c. Open-space zoning pursuant to § 65910 (e.g., exclusive agriculture zones, large-lot zones, overlay zones for d. hazards areas, etc.) must be consistent with the	Chapter 2. Inventories & Acquisitions		
	Goal 2: Significant funding resources and other tools are made available such that open space may be established wherever possible.		
	Policy 2.A Maintain an inventory of existing and potential open space and park lands.	Policy 81 The City Shall conduct an on-going effort to identify sites or portions of sites having particular value as open space, wildlife habitat, wetlands, or other environmental qualities that should be preserved and protected. In such cases, the City shall explore the feasibility of acquisition of these areas by the City or by other public or private agencies that are engaged in the ownership and preservation of open space, and, when legally possible, imposing a requirement that such areas be dedicated by the owner to the public for open space purposes.	
	Program 2.A.1 Consistent with state law and the City’s open space goals, the City will maintain an inventory, through maps and tables, of all unimproved land, park lands and open space lands within the City and its sphere of influence; including identification of sites that are known to have particular value as open space, wildlife habitat, wetlands, or other environmental qualities that should be preserved and protected.	Policy 81 The City Shall conduct an on-going effort to identify sites or portions of sites having particular value as open space, wildlife habitat, wetlands, or other environmental qualities that should be preserved and protected. In such cases, the City shall explore the feasibility of acquisition of these areas by the City or by other public or private agencies that are engaged in the ownership and preservation of open space, and, when legally possible, imposing a requirement that such areas be dedicated by the owner to the public for open space purposes. Policy 81.1 Work to preserve open space lands to protect the natural environment and to provide outdoor educational and recreational opportunities consistent with the sensitivity of the resource. Policy 82 Encourage the preservation, conservation and restoration of open space to retain existing biotic communities, including rare and endangered species habitat, wetlands, watercourses and woodlands. Program 93h: For reference and assistance in establishing open space priorities, prepare a comprehensive map of vacant lands in the planning area and update the map annually.	

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plan	Policy 2.B Conserve lands that are suitable for open space wherever possible, using a wide range of options, such as acquisition, dedication and exactions on development projects.	Policy 90 On an ongoing basis, aggressively seek opportunities to preserve open space. Policy 91 Explore the widest range of options for preserving open space lands, including acquisition, dedication, and exactions on development projects.	
	Program 2.B.1 In consultation with responsible agencies, conserve open space wherever possible.	Policy 81.1 Work to preserve open space lands to protect the natural environment and to provide outdoor educational and recreational opportunities consistent with the sensitivity of the resource. Policy 82 Encourage the preservation, conservation and restoration of open space to retain existing biotic communities, including rare and endangered species habitat, wetlands, watercourses and woodlands.	
	Program 2.B.2 Whether within or outside the HCP area, continue to identify sites that would have value as open space, habitat, wetlands or other environmental qualities and impose dedication requirements or in lieu fees with new development, consistent with local state and federal laws that pertain to the specific resource.	Policy 81 The City Shall conduct an on-going effort to identify sites or portions of sites having particular value as open space, wildlife habitat, wetlands, or other environmental qualities that should be preserved and protected. In such cases, the City shall explore the feasibility of acquisition of these areas by the City or by other public or private agencies that are engaged in the ownership and preservation of open space, and, when legally possible, imposing a requirement that such areas be dedicated by the owner to the public for open space purposes. (See also Policies 2.A and 2.B) Program 91b: In conjunction with all new development and the redevelopment of existing uses, where appropriate, require dedication of lands with habitat or other natural resource value to remain as open space and/or in-lieu fees for open space acquisition.	
	Program 2.B.3 (new) Consistent with the Housing Element, consider expanding the density transfer zoning provisions to allow for dedication of lands that contain habitat value or other open space value in exchange for increased density within the areas of Brisbane that permit multifamily development.		
	Program 2.B.4 On an ongoing basis, explore and pursue funding sources for acquisition of open space lands with habitat, recreational or other natural resource value (also see annual reporting policy and program above).	Program 91a: On an ongoing basis, explore and pursue funding sources for acquisition of open space lands with habitat, recreational or other natural resource value. Policy 93 Establish an implementation program for open space acquisition. Program 93a: Consider legally available means of funding open space acquisition, such as taxing, assessment districts and other funding mechanisms	

Government Code Section (Abridged, for reference)	Preliminary 2025 Draft – Chapter Titles, Goals, Policies & Programs (Those goals, policies and programs proposed as new are shown in green. Revisions are not redlined, but see the adjacent column for comparison to adopted.)	Corresponding 1994 Adopted Open Space Element - Goals, Policies & Programs (Policies and programs in this column may show up more than once, to correspond to more than one proposed draft policy or program.)	Notes:
	Program 2.B.5 Continue to utilize the open space fund to consolidate in-lieu fees, donations, and grants so-as to be ready to acquire open space as funds are sufficient and opportunities arise.	Program 93b: Establish an open space fund to consolidate in-lieu fees, donations, and grants so as to be ready to acquire open space as funds are sufficient and opportunities arise.	
	Program 2.B.6 Encourage volunteer efforts in supporting open space acquisition, through such activities as initiating legislation, fund-raising and generating philanthropic dedications.	Program 93c: Encourage volunteer efforts in supporting open space acquisition, through such activities as initiating legislation, fund-raising and generating philanthropic dedications.	
	Program 2.B.7 On an ongoing basis, review County, State and Federal open space plans and programs for alignment with City acquisitions.	Program 93f: As a part of the open space acquisition plan, provide updated information on County, State and Federal open space plans and programs. Program 93g: In setting priorities and programs for open space acquisition, review proposals for conformance with the County, State and Federal plans.	
	Program 2.B.8 Investigate establishing or joining special open space acquisition districts.	Program 93i: Investigate establishing or joining special open space acquisition districts.	
	Program 2.B.9 On an annual basis, send out a letter to all property owners of potential open space, to outline options for the land to become public open space.	Program 931: On an annual basis, send out a letter to all property owners of potential open space, to see if they would like to donate it to the public.	
	Policy 2.C (new) Acquire, establish and maintain parks throughout Brisbane. (See separate policy for open areas)		
	Program 2.C.1 Require impact fees or exactions as contributions to the acquisition, development and maintenance of passive open space, park and recreation facilities.	Program 88c Require impact fees or exactions as contributions to the acquisition, development and maintenance of passive open space, park and recreation facilities in conjunction with the mitigation requirements for development projects.	
	Program 2.C.2 (new): Establish new parks with the development of the Baylands.		
	Program 2.C.3 (new): Establish a new park at Sierra Point, as funding is made available.		
	Program 2.C.4 (new): Identify potential sites of various sizes throughout Brisbane for establishment of parks. (See also Program 1.A.2)		
	Goal 3: Open space is maintained and remains undeveloped for future generations.	Goal: Where open space lands have been set aside to protect the natural environment	

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	Policy 3.A Preserve publicly dedicated open space both in Brisbane and within its sphere of influence.	Policy 87.1 Publicly dedicated open space both in and around the City shall be preserved. The City shall therefore discourage and oppose any attempted conversion of such dedicated open space to urban uses, and shall not authorize or approve the relinquishment, abandonment or release of any open space dedication unless there is a finding of a compelling and overriding public interest and public benefit to be served thereby.	
	Program 3.A.1 The City shall discourage and oppose any attempted conversion of dedicated open space to urban uses, and shall not authorize or approve the relinquishment, abandonment or release of any open space dedication unless there is a finding of a compelling and overriding public interest and public benefit to be served thereby.	Policy 87.1 Publicly dedicated open space both in and around the City shall be preserved. The City shall therefore discourage and oppose any attempted conversion of such dedicated open space to urban uses, and shall not authorize or approve the relinquishment, abandonment or release of any open space dedication unless there is a finding of a compelling and overriding public interest and public benefit to be served thereby.	
§ 65560(b)(1) Natural Resources-Open Space for Natural Resources -a. Areas required for the preservation of plant and animal life, including habitat for fish and wildlife species; b. Areas required for ecologic and other scientific study purposes; c. Rivers, streams, bays and estuaries; and d. Coastal beaches, lakeshores, banks of rivers and streams, and watershed lands § 65565.5 (NEW) Access for All, Rewilding, Climate Resilience by 1/1/26- Address all of the following: a. Access to open space for all residents in a manner that considers social, economic, and racial equity, correlated with the environmental	Chapter 3. Open Space for Natural Resources & Rewilding		
	Goal 4: The public is educated and engaged in establishing and maintaining open space for its natural resource value and importance to wildlife.		
	Policy 4.A Strengthen and broaden the public's commitment and knowledge regarding San Bruno Mountain and its wildlife and habitat.	Policy 84 Strengthen and broaden the public's commitment and knowledge regarding San Bruno Mountain and its wildlife and habitat.	
	Program 4.A.1 Educate the public of the continued threat of invasive species through the Brisbane Star, brochures, websites, and other means.	Program 82a Educate the public of the continued threat of invasive species through the Brisbane Star.	
	Program 4.A.2 Coordinate with the public schools to encourage and promote San Bruno Mountain as an educational resource.	Program 84b: Through public school programs, encourage and promote San Bruno Mountain as an educational resource.	
	Program 4.A.3 Provide information on the natural ecology of the Canyons through publications and presentations, and encourage citizens to respect the fragility of these eco-systems.	Program 84e: Provide information on the natural ecology of the Canyons through publications and presentations, and encourage citizens to respect the fragility of these eco-systems.	
	Program 4.A.4 Cooperate with the County and State to enhance San Bruno Mountain Park and adjacent lands in Brisbane by joint public information programs about the mountain and by encouraging supervised volunteers in protection and preservation efforts.	Program 84a: Cooperate with the County and State to enhance San Bruno Mountain Park and adjacent lands in Brisbane by joint public information programs about the Mountain and by encouraging supervised volunteers in protection and preservation efforts.	

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justice element or environmental justice policies in the general plan, as applicable. b. Climate resilience and other cobenefits of open space, correlated with the safety element. c. Rewilding opportunities, correlated with the land use element. For purposes of this section, “rewilding opportunities” may include, but are not limited to, the following: a. Opportunities to preserve, enhance, and expand an integrated network of open space to support beneficial uses, such as habitat, recreation, natural resources, historic and tribal resources, water management, and aesthetics. b. Establishing a natural communities conservation plan to provide for coordinated mitigation of the impacts of new development.	Program 4.A.5 (new) Discourage the use of some areas under certain circumstances, such as when the use of a trail threatens endangered species habitat, contributes to erosion on fragile slopes, or presents a public safety hazard.		
	Goal 5: Residents and the business community respect and maintain the land and the waters for future generations.	Goal: Where residents reciprocate by respecting and maintaining the land and the waters for future generations.	
	Policy 5.A In consultation with responsible agencies, work to preserve, conserve and restore open space to retain and, where feasible, restore biotic communities, including rare and endangered species habitat. wetlands, watercourses and woodlands.	Policy 82 Encourage the preservation, conservation and restoration of open space to retain existing biotic communities, including rare and endangered species habitat, wetlands, watercourses and woodlands.	
	Program 5.A.1 Comply with the provisions of the San Bruno Mountain Habitat Conservation Plan to protect endangered species habitat.	Program 83b: Comply with the provisions of the Habitat Conservation Plan to protect endangered species habitat.	
	Program 5.A.2 Cooperate with public and private groups involved in rare plant protection, habitat restoration and maintenance of mountain eco-systems to preserve open space on San Bruno Mountain.	Program 83c: Cooperate with public and private groups involved in rare plant protection, habitat restoration and maintenance of mountain eco-systems to preserve open space on San Bruno Mountain.	
	Program 5.A.3 Work with environmental and conservation groups, and State, County and Federal agencies to ensure the preservation and maintenance of San Bruno Mountain State and County Park.	Program 84c: Lobby and work with environmental and conservation groups, and State, County and Federal agencies to ensure the preservation and maintenance of San Bruno Mountain State and County Park.	
	Policy 5.B Encourage the preservation and conservation of aquatic resources for habitat value, including the Lagoon, the Bayfront and the Marsh, in balance with its recreational value.	Policy 85 Encourage the preservation and conservation of aquatic resources in Brisbane, including the Lagoon, the Bayfront and the Marsh.	
	Program 5.B.1 Maintain provisions and, where appropriate, adopt provisions in the Zoning Ordinance to protect the natural ecology of aquatic resources, such as use restrictions and setback requirements.	Program 85b: Develop provisions in the Zoning Ordinance, including setback requirements, to protect the natural ecology of aquatic resources.	Examples: MLB Marsh Lagoon and Bayfront and O-S Open Space districts limit permitted uses. R-BA Residential Brisbane Acres district has setbacks from canyon watercourses and wetlands and requires HCP compliance.
	Program 5.B.2 Provide information to citizens on the ecosystems of the Bay, the Lagoon and the Wetland Marsh and how citizens can participate in respecting and conserving these resources.	Program 85c: Provide information to citizens on the eco-systems of the Bay, the Lagoon and the Wetland Marsh and how citizens can participate in respecting and conserving these resources.	
	Program 5.B.3 Work with responsible agencies, property owners and environmental and conservation groups to preserve aquatic ecosystems.	Program 85d Work with responsible agencies, property owners and environmental and conservation groups to ensure preservation of aquatic eco-systems	

Government Code Section (Abridged, for reference)	Preliminary 2025 Draft – Chapter Titles, Goals, Policies & Programs (Those goals, policies and programs proposed as new are shown in green. Revisions are not redlined, but see the adjacent column for comparison to adopted.)	Corresponding 1994 Adopted Open Space Element - Goals, Policies & Programs (Policies and programs in this column may show up more than once, to correspond to more than one proposed draft policy or program.)	Notes:
§ 65560(b)(3) Outdoor Recreation- Open Space for Outdoor Recreation a. Areas of outstanding scenic, historic and cultural value; b. Areas particularly suited for park and recreation purposes, including access to lakeshores, beaches, and c. rivers and streams; and d. Areas which serve as links between major recreation and open-space reservations, including utility e. easements, banks of rivers and streams, trails, and scenic highway corridors § 65565.5 (NEW) Access for All, Rewilding, Climate Resilience by 1/1/26- Address all of the following: a. Access to open space for all residents in a manner that considers social, economic, and racial equity, correlated with the environmental justice element or environmental justice policies in the general plan, as applicable. b. Climate resilience and other cobenefits of open space, correlated with the safety element. c. Rewilding opportunities, correlated with the land use element. For purposes of this section, “rewilding	Chapter 4. Open Space for Outdoor Recreation & Access for All		
	Goal 6: Open space provides respite to those who live, work and visit Brisbane.	Goal: Where open space and natural areas provide respite to both residents and businesses.	
	Policy 6.A Maintain the visual beauty of the Mountain, the ridgelines, hilltops, wildlife and plant habitat including the Brisbane Acres.	Policy 83: Maintain the visual beauty of the Mountain, the ridgelines, hilltops, wildlife and plant habitat including the Brisbane Acres.	
	Goal 7: Open space and parks provide recreational and educational opportunities.	Goal: Where outdoor areas provide recreational open space and educational opportunities.	
	Policy 7.A. Provide access to open space and parks consistent with the nature of the resource.	Policy 86: Provide access to natural areas consistent with the nature of the resource.	
	Program 7.A.1 (new) Provide maps and other informational resources on the City’s webpages, showing the City’s outdoor recreation resources and connection points to the regional transportation network.		
	Program 7.A.2 Consistent with the nature of the resource areas, maintain and, where appropriate, add to the network of bikeways, walkways and trails throughout the City to provide access to parks and open space and to link City trails with County and regional trail systems.	Program 85a: Seek opportunities to utilize aquatic areas for recreational and educational activities consistent with the sensitivity of the resource. Program 86a: Develop and maintain a network of trails and pathways throughout the City to provide appropriate access to open space and to link City trails with County and regional trail systems.	
	Program 7.A.3 Provide new connections and maintain existing connections between the bike and pedestrian network and the public transportation systems, to provide open space access for all.	Program 86b: Extend the trail system to include aquatic areas and provide access to public transportation systems.	
	Program 7.A.4 Seek to extend the trail system to provide access to aquatic areas, as appropriate to the resource.	Program 86b: Extend the trail system to include aquatic areas and provide access to public transportation systems.	
	Program 7.A.5 Through development of the Baylands, provide connections to and through recreational resources within and outside the City limits.	Program 86c: Examine the potential to extend a pedestrian and bicycle trail between Sierra Point and the Candlestick Recreation Area along the Bay to the east of Highway 101 in cooperation with regional efforts to obtain the same objective.	

Government Code Section (Abridged, for reference)	Preliminary 2025 Draft – Chapter Titles, Goals, Policies & Programs (Those goals, policies and programs proposed as new are shown in green. Revisions are not redlined, but see the adjacent column for comparison to adopted.)	Corresponding 1994 Adopted Open Space Element - Goals, Policies & Programs (Policies and programs in this column may show up more than once, to correspond to more than one proposed draft policy or program.)	Notes:
opportunities” may include, but are not limited to, the following: a. Opportunities to preserve, enhance, and expand an integrated network of open space to support beneficial uses, such as habitat, recreation, natural resources, historic and tribal resources, water management, and aesthetics. b. Establishing a natural communities conservation plan to provide for coordinated mitigation of the impacts of new development.	Policy 7.B Encourage the use of parks and open space resources for active and passive recreation, as appropriate to the resource, in balance with its habitat value.	Policy 85 Encourage the preservation and conservation of aquatic resources in Brisbane: the Lagoon, the Bayfront and the Marsh. Program 85a Seek opportunities to utilize aquatic areas for recreational and educational activities consistent with the sensitivity of the resource. Policy 86 Provide access to natural areas consistent with the nature of the resource.	
	Program 7.B.1 (new) Provide information to the public through various means, including the STAR, website and social media, regarding approved trail access throughout Brisbane’s open space and park resources.		
	Program 7.B.2 Develop and maintain a network of trails and pathways throughout the City to provide appropriate access and wayfinding to open space and to link City trails with County and regional trail systems.	Program 86a: Develop and maintain a network of trails and pathways throughout the City to provide appropriate access to open space and to link City trails with County and regional trail systems.	
	Policy 7.C Establish and maintain parks and open space to serve the community, at equivalent to or greater than the acreage/ population standards set by the National Recreation and Parks Association and as provided in Table ____.	Policy 87 Maintain parks and open space to serve the community equivalent to or greater than the acreage/population standards set by the National Recreation and Parks Association. Program 87a Use the standards in Table 6 as guidelines for the provision of parks and open space for the community Policy 88 Develop parks to maximize passive recreational opportunities.	
	Program 7.C.1 Encourage local businesses, citizens, and public and/or private landowners to participate in the planning, acquisition, development, maintenance and use of park facilities. (See also the policies and programs under Chapter 2 – Acquisitions)	Program 88a Encourage local businesses, citizens, and public and/or private landowners to participate in the planning, acquisition, development, maintenance and use of park facilities.	
	Program 7.C.2 Through the Recreation Program, provide educational and volunteer programs to adults and youth regarding San Bruno Mountain.	Program 84d. Through the Recreation Program, provide educational and volunteer programs to adults and youth regarding San Bruno Mountain.	
	Policy 7.D Encourage the establishment and maintenance of outdoor open areas, undeveloped portions of property, that may be used for recreation by employees and residents.	Policy 89 Work with local employers to preserve open space and to develop outdoor open areas that would benefit employees as well as residents during and after the work day.	Open space may be established per separate program. Employers are often not the property owners and may have limited ability to establish open areas post-development.
	Program 7.D.1 Consider zoning provisions to establish open areas within new development.	Program 89a: Examine the potential for obtaining funding, including open space, park, and recreational impact fees, to provide benefits for the non-resident population. Consider joint development of facilities.	
	Program 7.D.2 (new) Consider requiring easements for public access through certain commercial and multifamily new development projects, where access to or through the property is in the public interest, such as to allow for mid-block trail or sidewalk connections.		

Government Code Section (Abridged, for reference)	Preliminary 2025 Draft – Chapter Titles, Goals, Policies & Programs (Those goals, policies and programs proposed as new are shown in green. Revisions are not redlined, but see the adjacent column for comparison to adopted.)	Corresponding 1994 Adopted Open Space Element - Goals, Policies & Programs (Policies and programs in this column may show up more than once, to correspond to more than one proposed draft policy or program.)	Notes:
	Program 7.D.3 Encourage the establishment of outdoor open areas within existing development that are suitable for active and/or passive recreation.	Policy 89 Work with local employers to preserve open space and to develop outdoor open areas that would benefit employees as well as residents during and after the work day.	
§ 65560(b)(4) Health & Safety- Open Space for Public Health and Safety a. Areas which require special management or regulation because of hazardous or special conditions such as • Earthquake fault zones, • Unstable soil areas, • Flood plains, • Watersheds, • Areas presenting high fire risks, • Areas required for the protection of water quality and	Chapter 5. Health, Safety and Climate Resilience • Connection to Safety Element and its hazard maps (such as, 100 yr flood plain map and projected sea level rise map).		
	Goal 8: Open space is considered in concert with hazard mitigation.		
	Policy 8.A (new) Where reasonable and feasible, utilize open space to provide for safety buffers from existing and prospective hazards as identified in the Safety Element.		
	Program 8.A.1 (new) Consistent with the draft Baylands Specific Plan and individual development project approvals on the Baylands, maintain open space and/or open areas to account for projected sea level rise.		

Government Code Section (Abridged, for reference)	Preliminary 2025 Draft – Chapter Titles, Goals, Policies & Programs (Those goals, policies and programs proposed as new are shown in green. Revisions are not redlined, but see the adjacent column for comparison to adopted.)	Corresponding 1994 Adopted Open Space Element - Goals, Policies & Programs (Policies and programs in this column may show up more than once, to correspond to more than one proposed draft policy or program.)	Notes:
water reservoirs and • Areas required for the protection and enhancement of air quality § 65565.5 (NEW) Access for All, Rewilding, Climate Resilience by 1/1/26- Address all of the following: a. Access to open space for all residents in a manner that considers social, economic, and racial equity, correlated with the environmental justice element or environmental justice policies in the general plan, as applicable. b. Climate resilience and other cobenefits of open space, correlated with the safety element. c. Rewilding opportunities, correlated with the land use element. For purposes of this section, “rewilding opportunities” may include, but are not limited to, the following: a. Opportunities to preserve, enhance, and expand an integrated network of open space to support beneficial uses, such as habitat, recreation, natural resources, historic and tribal resources, water management, and aesthetics. b. Establishing a natural communities conservation plan to provide for coordinated mitigation of the impacts of new development.	Program 8.A.2 (new) In conjunction with the triennial Local Hazard Mitigation Plan and corresponding Safety Element updates review the hazards relative to existing and planned open space, parks and open areas, to determine if additional areas need to be designated as open space, parks or open area to provide for safety buffers.		
	<u>Chapter 6. Other Issues:</u> Tribal Coordination Military Managed Resources for Production		

Government Code Section (Abridged, for reference)	Preliminary 2025 Draft – Chapter Titles, Goals, Policies & Programs (Those goals, policies and programs proposed as new are shown in green. Revisions are not redlined, but see the adjacent column for comparison to adopted.)	Corresponding 1994 Adopted Open Space Element - Goals, Policies & Programs (Policies and programs in this column may show up more than once, to correspond to more than one proposed draft policy or program.)	Notes:
§ 65560(b)(5) Military or Tribal- Open Space for Military Support.... § 65560(b)(6) Open Space for Tribal Resources.	Goal 9: Open space is considered in concert with protection of historical artifacts, where applicable.		
	Policy 6.A (new) Maintain communication with responsible Native American tribal groups and representative agencies regarding Open Space plans and related issues.		
	Program 6.A.2 (new) If Native American artifacts are found on open space or park lands, notify responsible agencies and address the discovery consistent with state and federal laws.		
	Military		Comment on Brisbane’s lack of military installations.
§ 65560(b)(2) Managed Production-Open Space for Managed Production of Resources a. Forest lands, rangeland, agricultural lands and areas of economic importance for the production of food or fiber; c. Areas required for recharge of groundwater basins; d. Bays, estuaries, marshes, rivers and streams which are important for the management of commercial fisheries; and e. Areas containing major mineral deposits, including those in short supply.	Resources for Managed Production		Comment on the Quarry future. Consider policy and programs.
1994 Open Space Element Policies and Programs not carried through to this draft:			
		Program 83a In the official actions of the City, including resolutions and ordinances, recognize the importance of maintaining and preserving the natural eco-system and beauty of San Bruno Mountain. (See also Program 3.B.4)	Unnecessary and not specific. This is done on a case-by-case basis, specific to the action.
		Program 88b: Continue to work with citizens to plan and develop a community park on the Old County Road site. - completed	Completed.

Government Code Section (Abridged, for reference)	Preliminary 2025 Draft – Chapter Titles, Goals, Policies & Programs (Those goals, policies and programs proposed as new are shown in green. Revisions are not redlined, but see the adjacent column for comparison to adopted.)	Corresponding 1994 Adopted Open Space Element - Goals, Policies & Programs (Policies and programs in this column may show up more than once, to correspond to more than one proposed draft policy or program.)	Notes:
		Policy 92 Follow the priorities indicated by citizens in the General Plan survey for the acquisition of open space for preservation of natural areas and recreational potential.	Completed. Reflected in the 1994 GP Open Space Element, which is carried through with this update. Staff will continue to solicit public input in this update.
		Program 93j: Investigate the possible benefits and disadvantages of an expansion of the Golden Gate National Recreation Area into the eastern and northern peninsula of San Mateo County.	Uncertain feasibility or benefit.
Subarea Policies and Programs (open space sections shown only)			
		Brisbane Acres (Open Space/Conservation)	
		Program 245a: In conjunction with any subdivision or other development application, a landscape program and plan shall be submitted to the City and include the following. a. identification and retention of heritage trees; b. identification and retention of rare plants; c. plant species that are not invasive to the habitat; d. water-conserving plants and irrigation systems; e. reduced fuels adjacent to the wildland; f. screening of structures to blend with the natural landscape; g. areas for Conserved Habitat and/or other provisions required by the Habitat Conservation Plan Operator.	
		Program 245b: Examine ways to improve the existing density transfer program so that a developer/owner can be granted increased density on sites already served by infrastructure in conjunction with the dedication of more remote sites as Open Space.	
		Program 245c: Retain a trail system through the Brisbane Acres to connect the area to Central Brisbane and the San Bruno Mountain State and County Park.	
		Program 245d: Map the canyons, intermittent streambeds and banks in the Brisbane Acres and designate such areas for protection.	
		Program 245e: Develop clear regulations that can be enforced to preserve the natural ecology of the canyons, intermittent streambeds and banks.	
		Central Brisbane (Open Space/Recreation and Community Services)	

Government Code Section (Abridged, for reference)	Preliminary 2025 Draft – Chapter Titles, Goals, Policies & Programs (Those goals, policies and programs proposed as new are shown in green. Revisions are not redlined, but see the adjacent column for comparison to adopted.)	Corresponding 1994 Adopted Open Space Element - Goals, Policies & Programs (Policies and programs in this column may show up more than once, to correspond to more than one proposed draft policy or program.)	Notes:
		Policy 259 Seek input from residents and business people on how public/community facilities in this subarea can be more effectively utilized.	
		Program 259a: Identify, through signage, parks and recreation facilities and the hours they are open to the public.	
		Policy 260 Refine the ordinance that establishes requirements for the protection of heritage trees to allow flexibility and to consider factors, including, but not limited to, the tree's effect on surrounding residences.	
		Policy 261 Encourage private investment in landscape improvement and maintenance consistent with the City's Street Tree Program. (See Policy 124.	
		Policy 262 Preserve the canyons and other open space in Central Brisbane and require development to be set back from intermittent streams. (See definition of Open Space in Chapter VII.)	
		Policy 262.1 Actively identify a site and plan for a Community Center in Central Brisbane.	
		Northeast Ridge (Land Use/Open Space)	
		Policy 307 Development of the land and conservation of open space shall be in accordance with the 1989 approvals for the Northeast Ridge Development Project and amended Habitat Conservation Plan.	
		Northwest Bayshore (Open Space/Conservation)	
		Policy 316 Require the improvement of drainage and correction of hillside erosion and flooding on Bayshore Boulevard.	
		Policy 317 Preserve the marsh as a wetland and natural drainage basin.	
		Policy 318 Preserve conserved habitat in accordance with the Habitat Conservation Plan.	
		Policy 319 Preserve canyons and water courses.	

Government Code Section (Abridged, for reference)	Preliminary 2025 Draft – Chapter Titles, Goals, Policies & Programs (Those goals, policies and programs proposed as new are shown in green. Revisions are not redlined, but see the adjacent column for comparison to adopted.)	Corresponding 1994 Adopted Open Space Element - Goals, Policies & Programs (Policies and programs in this column may show up more than once, to correspond to more than one proposed draft policy or program.)	Notes:
		Policy 319.1 In conjunction with any proposed development on or near the upland slope of the Levinson property, require study of the impacts to the hydrology, plant and wildlife communities of the Mountain, from the Marsh to the Bay. Consider a habitat migration corridor to ensure ecosystem integrity.	
		Policy 320 Require landscape plans to consider the impacts on the habitat and the marsh in terms of plant materials and irrigation programs.	
		Program 320a: In conjunction with any subdivision or other development application, a landscape program and plan must be submitted to the City and include the following: a. identification and retention of heritage trees; b. identification and retention of rare plants; c. plant species that are not invasive to the habitat; d. water-conserving plants and irrigation systems; e. reduced fuels adjacent to the wildland; f. screening of structures to blend with the natural landscape; g. areas for Conserved Habitat and/or other provisions required by the Habitat Conservation Plan Operator.	
		Baylands (Open Space/Conservation)	
		Policy 348 Enhance the natural landform and biotic values of Icehouse Hill and preserve its ability to visually screen the Tank Farm.	
		Policy 349 After the water environment is determined to be safe for public access, develop public water-related passive recreation at the Brisbane Lagoon, with due concern for the preservation and enhancement of the wetlands.	
		Policy 350 Develop a public pathway and access facilities immediately adjacent to the Lagoon.	
		Policy 351 Establish a buffer zone between the Lagoon and adjacent uses.	
		Policy 352 Plan for landscape improvements to the lands around the Lagoon, including screening of the industrial structures adjacent to Bayshore Boulevard from the Lagoon.	
		Policy 353 Consider a possible golf course if compatible with environmental and conservation concerns	

Government Code Section (Abridged, for reference)	Preliminary 2025 Draft – Chapter Titles, Goals, Policies & Programs (Those goals, policies and programs proposed as new are shown in green. Revisions are not redlined, but see the adjacent column for comparison to adopted.)	Corresponding 1994 Adopted Open Space Element - Goals, Policies & Programs (Policies and programs in this column may show up more than once, to correspond to more than one proposed draft policy or program.)	Notes:
		Policy 354 Dedicate land area for open space, recreational uses and wetlands restoration, especially around the Lagoon.	
		Policy 355 Provide in-lieu fees for the acquisition of open space or land dedication in conjunction with development.	
		Policy 356 Preserve open areas east of the Caltrans Highway 101 right-of-way as Bayfront.	
		Policy 357 Identify wildlife habitats and encourage programs to retain and/or enhance their natural features and habitat values in consultation with responsible agencies and independent professionals.	
		Policy 358 Investigate methods to improve water quality in the Lagoon without adversely impacting waterfowl and fish.	
		Policy 359 Seek opportunities to enhance and restore wetlands in consultation with responsible agencies.	
		Policy 360 Incorporate new construction standards for energy efficiency and water conservation.	
		Policy 361 Require water-conserving landscape plans, including suitable plant materials and irrigation systems, and explore the use of non-potable water.	
		Policy 362 Support County and regional efforts to maintain and improve water quality in San Francisco Bay. Work closely with responsible agencies to assure monitoring of the landfill so as to avoid toxic leaking into the Bay and to have property owners repair any leaks.	
		Policy 363 Improve water circulation and water quality in the Lagoon by control of sedimentation and by careful monitoring and maintenance of underground pipelines by responsible agencies.	
		Policy 364 Maximize energy conservation and encourage recycling through site planning and building design.	

CHAPTER VII

OPEN SPACE

GOALS:

The City of Brisbane will be a place...

Where open space lands have been set aside to protect the natural environment;

Where outdoor areas provide recreational open space and educational opportunities;

Where open space and natural areas provide respite to both residents and businesses; and

Where residents reciprocate by respecting and maintaining the land and the waters for future generations.

OPEN SPACE

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CHAPTER VII

OPEN SPACE

Government Code Section 65560(b) defines "open space land" as "any parcel or area of land or water which is essentially unimproved and devoted to an open space use.. and which is designated on a local, regional, or State open space plan as any of the following: (1) open space for the preservation of natural resources...; (2) open space used for the managed production of resources...; (3) open space for outdoor recreation...; and (4) open space for public health and safety." For the purposes of the 1994 Brisbane General Plan, the land use designation "Open Space" is reserved for lands that are essentially unimproved and dedicated or proposed to be dedicated to the public for outdoor recreation and for the preservation of biotic communities. Aquatic areas that are in whole or part in private ownership, such as the Brisbane Lagoon, are not designated Open Space, but are given an aquatic designation denoting the unique nature of each resource. Areas of land that are essentially unimproved and which are in private ownership are called "open areas." These areas are not designated on the land use maps, and are addressed by the policies in Chapter V of this Plan.

VII.1 EXISTING PARKS, AQUATIC AND OPEN SPACE RESOURCES

A comprehensive survey of existing and planned parks and open space was undertaken by a joint committee of the Parks, Beaches and Recreation and Planning Commissions. They evaluated the type and amount of parks and open space available to Brisbane residents against the standards of the National Recreation and Parks Association. They found that, although the NRPA standards were useful in gauging the amount of parkland considered appropriate for a residential population, several of the definitions did not comfortably apply to the configuration of Brisbane and therefore needed to be amended. They also found that the NRPA standards did not address parks and open space needs of a non-residential population.

The background report on Existing and Planned Parks, Recreation, Historic & Cultural Resources, OS-1, updated and republished in March 1994, reflects the work of the Commissions. The report concludes that in most categories, Brisbane currently meets or exceeds NPRA standards for parks and open space for residential populations based on acreage per 1,000 population. The following Table 6 summarizes this analysis. However, the public desires additional open space.

The policies in this chapter and in Chapter VIII of this Plan address maintaining and enhancing parks, open space and aquatic areas over the ten-year General Plan period and increasing the amount of parks and dedicated open space to continue to meet the needs of the community.

1994 GENERAL PLAN PARKS STANDARDS

A. MINI/NEIGHBORHOOD/LINEAR PARKS		
Mini Park--a small-scale outdoor area for limited public or private park and recreation uses.		
	Total Acreage	Ratio
1994 Existing:	1.0+/- acres Marina par course/ picnic area; Community Center Park; Plug Preserve; Joy Condominiums yard area	0.3+/- acres per 1,000 existing residential population
Existing + Planned with Northeast Ridge:	1.25+/- acres Northeast Ridge Neighborhood III recreation area	0.3+/- acres per 1,000 projected residential population
Neighborhood Park--a public area of at least 0.5 acre for a range of recreational activities, such as field games, court and playground games, crafts or picnicking, including school/park facilities.		
	Total Acreage	Ratio
1994 Existing:	22.5+/- acres Marsili Field; Lipman School/courts; Kids & Things/court; Brisbane Elementary; Firth Park	7.6+/- acres per 1,000 existing residential population
Existing + Planned with Northeast Ridge:	23.2 +/- acres Northeast Ridge Neighborhood 1-South recreation area	5.5+/- acres per 1,000 projected residential population
Linear Park -- A long, narrow area used for one or more varying modes of recreational travel, such as hiking, biking or horseback riding, including built or natural corridors, such as utility rights of way fire roads and canyons.		
	Total Acreage	Ratio
1994 Existing:	7.4+/- acres Sierra Point public access trail; Bicentennial Walkways	2.5 acres per 1,000 existing residential population
COMBINED STANDARD FOR MINI/ NEIGHBORHOOD/ LINEAR PARKS:		Minimum of 10.5 acres per 1,000 residential population, representing continuation of the 1994 existing level of service.

B. COMMUNITY PARKS		
Community Park--a public area of at least 2 acres in size serving the residential and business communities, such as outdoor community gathering places or multi-use recreational complexes.		
	Total Acreage	Ratio
1994 Existing:	0 acres	0 acres per 1,000 residential population
Existing + Planned with Northeast Ridge:	8.5+/- acres Community Park (Old County Road); Northeast Ridge school/park site	2.0 acres per 1,000 projected residential population
STANDARD FOR COMMUNITY PARKS:	Minimum of 8 acres per 1,000 residential population, representing the top of the range of the NRPA standard.	

C. SPECIAL RECREATIONAL USE	
Special Recreational Use--A structure for specialized or single purpose recreational activities.	
1994 Existing:	5 structures Sierra Point Fishing Pier; Marina; Harbor Master building; Kids & Things building; Community Center building
STANDARD FOR SPECIAL RECREATIONAL USE:	To be determined by City facilities study.

D. CONSERVANCY		
Conservancy -- An area of protected and managed natural /cultural resources.		
	Total Acreage	Ratio
1994 Existing:	84.6+/- acres Owl and Buckeye Canyons: Sierra Point Canyon; Costanos Canyon; Firth Canyon	28.7+/- acres per 1,000 existing residential population
Existing + Planned with Northeast Ridge:	220+/- acres Northeast Ridge habitat	52 +/- acres per 1,000 existing residential population
STANDARD FOR CONSERVANCY:	66 acres per 1,000 residential population, representing existing, Northeast Ridge dedication, and 40% conservation of the "Brisbane Acres" per the HCP.	

VII.2 OPEN SPACE, AQUATIC AREAS AND THE NATURAL ENVIRONMENT

Brisbane's unique natural setting provides unparalleled access to open space and recreational opportunities unique to the San Francisco Bay Area. As noted in Table 6, the majority of existing open space in the General Plan planning area is composed of parks which are ecological reserves and areas conserved for endangered species, including San Bruno Mountain State and County Park, and Owl and Buckeye Canyons. Within the City Limits, Sierra Point, Firth and Castanos Canyons preserve the San Bruno Mountain eco-system. The Bay, Brisbane Lagoon and the Marsh in the Northwest Bayshore subarea are aquatic resources, each a special environment. Brisbane's love of nature and pride of setting makes appropriate access to and preservation of open space one of the highest priorities of General Plan policy.

The following policies reflect the community's strong interest in designating and preserving open space during this General Plan period.

Policy 81 **The City Shall conduct an on-going effort to identify sites or portions of sites having particular value as open space, wildlife habitat, wetlands, or other environmental qualities that should be preserved and protected. In such cases, the City shall explore the feasibility of acquisition of these areas by the City or by other public or private agencies that are engaged in the ownership and preservation of open space, and, when legally possible, imposing a requirement that such areas be dedicated by the owner to the public for open space purposes.**

Policy 81.1 **Work to preserve open space lands to protect the natural environment and to provide outdoor educational and recreational opportunities consistent with the sensitivity of the resource.**

Policy 82 **Encourage the preservation, conservation and restoration of open space to retain existing biotic communities, including rare and endangered species habitat, wetlands, watercourses and woodlands.**

Program 82a: Educate the public of the continued threat of invasive species through the Brisbane Star.

Policy 83 **Maintain the visual beauty of the Mountain, the ridgelines, hilltops, wildlife and plant habitat including the Brisbane Acres.**

Program 83a: In the official actions of the City, including resolutions and ordinances, recognize the importance of maintaining and preserving the natural eco-system and beauty of San Bruno Mountain.

Program 83b: Comply with the provisions of the Habitat Conservation Plan to protect endangered species habitat.

Program 83c: Cooperate with public and private groups involved in rare plant protection, habitat restoration and maintenance of mountain eco-systems to preserve open space on San Bruno Mountain.

Program 83d: Provide an annual report to the City Council on Federal, State and private opportunities for open space acquisition on San Bruno Mountain and elsewhere in the City.

Policy 84 Strengthen and broaden the public's commitment and knowledge regarding San Bruno Mountain and its wildlife and habitat.

Program 84a: Cooperate with the County and State to enhance San Bruno Mountain Park and adjacent lands in Brisbane by joint public information programs about the Mountain and by encouraging supervised volunteers in protection and preservation efforts.

Program 84b: Through public school programs, encourage and promote San Bruno Mountain as an educational resource.

Program 84c: Lobby and work with environmental and conservation groups, and State, County and Federal agencies to ensure the preservation and maintenance of San Bruno Mountain State and County Park.

Program 84d: Through the Recreation Program, provide educational and volunteer programs to adults and youth regarding San Bruno Mountain.

Program 84e: Provide information on the natural ecology of the Canyons through publications and presentations, and encourage citizens to respect the fragility of these eco-systems.

Program 84f: Provide an annual report to the City Council and the community of all activities pertaining to the acquisition, preservation and appreciation of San Bruno Mountain, including information from the HCP manager.

Policy 85 Encourage the preservation and conservation of aquatic resources in Brisbane: the Lagoon, the Bayfront and the Marsh.

Program 85a: Seek opportunities to utilize aquatic areas for recreational and educational activities consistent with the sensitivity of the resource.

Program 85b: Develop provisions in the Zoning Ordinance, including setback requirements, to protect the natural ecology of aquatic resources.

Program 85c: Provide information to citizens on the eco-systems of the Bay, the Lagoon and the Wetland Marsh and how citizens can participate in respecting and conserving these resources.

Program 85d Work with responsible agencies, property owners and environmental and conservation groups to ensure preservation of aquatic ecosystems

Policy 86 Provide access to natural areas consistent with the nature of the resource.

Program 86a: Develop and maintain a network of trails and pathways throughout the City to provide appropriate access to open space and to link City trails with County and regional trail systems.

Program 86b: Extend the trail system to include aquatic areas and provide access to public transportation systems.

Program 86c: Examine the potential to extend a pedestrian and bicycle trail between Sierra Point and the Candlestick Recreation Area along the Bay to the east of Highway 101 in cooperation with regional efforts to obtain the same objective.

VII.3 FUTURE PARKS AND OPEN SPACE RESOURCES

The following policies address the provision of parks and open space during the General Plan ten-year time frame. See Chapter VIII for policies and programs on recreational programs and facilities.

Policy 87 Maintain parks and open space to serve the community equivalent to or greater than the acreage/population standards set by the National Recreation and Parks Association.

Program 87a: Use the standards in Table 6 as guidelines for the provision of parks and open space for the community

Policy 87.1 Publicly dedicated open space both in and around the City shall be preserved. The City shall therefore discourage and oppose any attempted conversion of such dedicated open space to urban uses, and shall not authorize or approve the relinquishment, abandonment or release of any open space dedication unless there is a finding of a compelling and overriding public interest and public benefit to be served thereby.

Policy 88 Develop parks to maximize passive recreational opportunities.

Program 88a: Encourage local businesses, citizens, and public and/or private landowners to participate in the planning, acquisition, development, maintenance and use of park facilities.

Program 88b: Continue to work with citizens to plan and develop a community park on the Old County Road site.

Program 88c: Require impact fees or exactions as contributions to the acquisition, development and maintenance of passive open space, park and

recreation facilities in conjunction with the mitigation requirements for development projects.

Policy 89 Work with local employers to preserve open space and to develop outdoor open areas that would benefit employees as well as residents during and after the work day.

Program 89a: Examine the potential for obtaining funding, including open space, park, and recreational impact fees, to provide benefits for the non-resident population. Consider joint development of facilities.

VII.4 THE OPEN SPACE PLAN

Government Code Section 66564 requires the City to prepare an Open Space Plan that contains an action program consisting of specific programs the City intends to pursue in implementing the Plan. The required goal of the plan is the comprehensive, long-range preservation and conservation of open space lands within the jurisdiction. Under the definition of Open Space in the 1994 Brisbane General Plan, ownership by a public agency is an integral part of long-term preservation efforts.

The economic climate at the time of the preparation of this General Plan makes it very difficult for public agencies to acquire open space. Cities throughout the State are losing revenues, reducing staff and cutting back on critical services. The same is true of other agencies. There have been no new programs to fund open space acquisition developed at the State or Federal level. The only hope for grant funding comes from citizen initiatives. Any open space plan must take into account the lack of predictable funding for land acquisition.

To address this difficult issue and to assist in drafting the Open Space Plan contained in this chapter, several questions pertaining to open space acquisition were included in the General Plan alternatives survey. Respondents were asked to give their views on whether the City should acquire most of the private undeveloped lands in Brisbane for open space or whether the City should allow owners to develop these lands if public benefits, including open space, would be forthcoming. Figure VII-A illustrates the response: 58% of respondents chose development with public benefits. Respondents were then asked to state their preferences for these public benefits. The response is illustrated in Figure VII-B: open space is among the top five priorities.

FIGURE VII-A

Response to Voter Survey

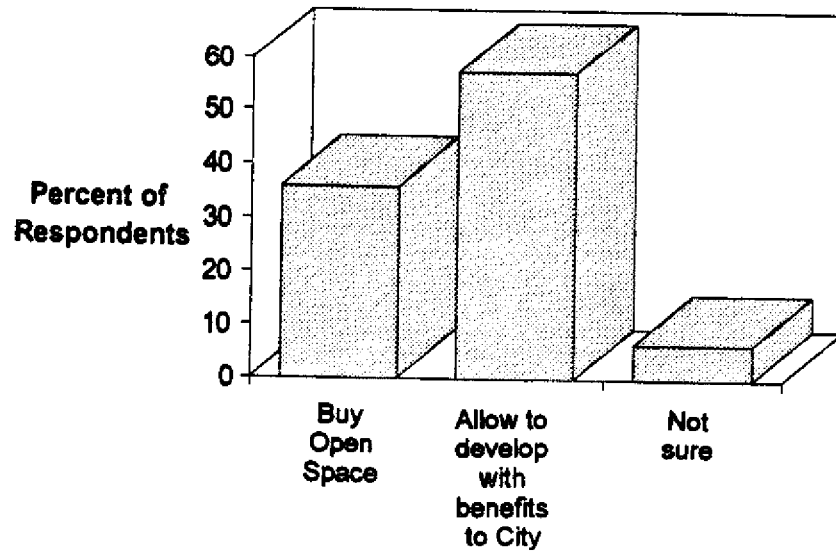
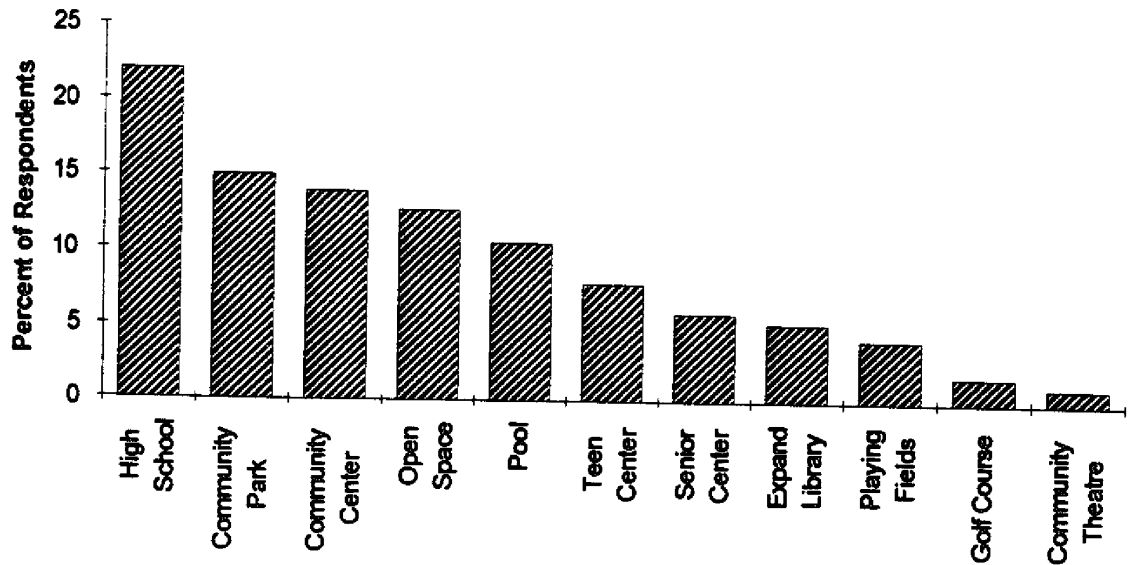


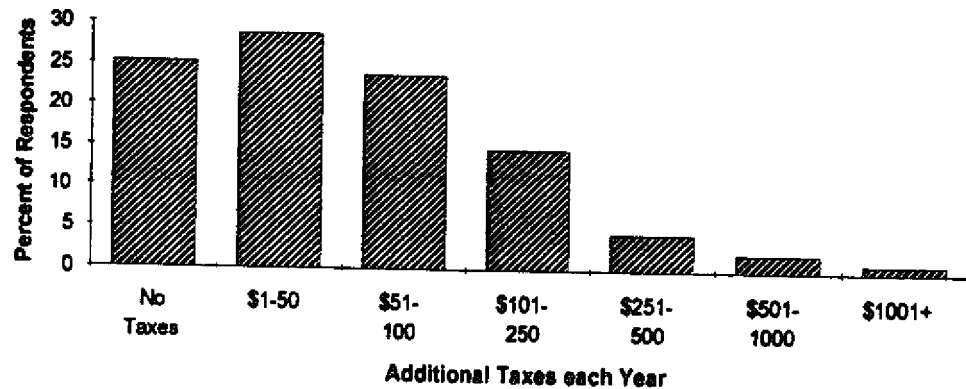
FIGURE VII-B

Highest Priority for Contributed Public Improvements



To test the strength of local commitment to open space acquisition, respondents were asked whether and to what extent they would be willing to contribute to acquire open space. A full 75% of respondents said they would be willing to contribute some amount of funds annually. This is considered an exceptional response in the current economic situation. This is illustrated in Figure VII-C.

**FIGURE VII-C
Response to Voter Survey**

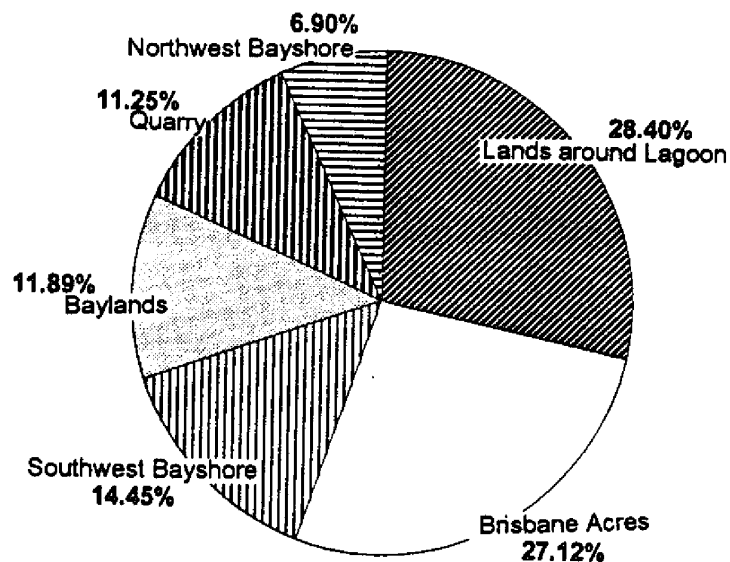


Survey Question:

"Assume that any purchase of privately owned land for open space use must be paid for out of City tax revenues. If the City were to follow your own priorities for open space purchases, how much would you and members of your household be willing to pay each year in additional taxes over a 25-year period to purchase such open space?"

Respondents were also asked to identify their highest and second highest priority for open space acquisition for public use. Lands around the Lagoon and the Brisbane Acres were chosen by the greatest number of respondents.

**FIGURE VII-D
Combined Highest and Second Highest Priority for
Open Space Purchase**



The following policies are based on these responses. They establish an "opportunistic" strategy for open space acquisition. The policies commit the City to maximize opportunities for open space preservation, to establish priorities and designate responsibilities, and to seize opportunities for the preservation of open space whenever they arise.

Policy 90 On an ongoing basis, aggressively seek opportunities to preserve open space.

Policy 91 Explore the widest range of options for preserving open space lands, including acquisition, dedication, and exactions on development projects.

Program 91a: On an ongoing basis, explore and pursue funding sources for acquisition of open space lands with habitat, recreational or other natural resource value.

Program 91b: In conjunction with all new development and the redevelopment of existing uses, where appropriate, require dedication of lands with habitat or other natural resource value to remain as open space and/or in-lieu fees for open space acquisition.

Policy 92 Follow the priorities indicated by citizens in the General Plan survey for the acquisition of open space for preservation of natural areas and recreational potential.

Policy 93 Establish an implementation program for open space acquisition.

Program 93a: Consider legally available means of funding open space acquisition, such as taxing, assessment districts and other funding mechanisms

Program 93b: Establish an open space fund to consolidate in-lieu fees, donations, and grants so as to be ready to acquire open space as funds are sufficient and opportunities arise.

Program 93c: Encourage volunteer efforts in supporting open space acquisition, through such activities as initiating legislation, fund-raising and generating philanthropic dedications.

Program 93d: Provide an annual report to the City Council on the state of the open space resources in the community, the amount and type of open space land, the needs for operating and maintaining existing lands, and new acquisitions and funding sources.

Program 93e: Review and establish open space priorities annually as part of the budget and Capital Improvement program development process.

Program 93f: As apart of the open space acquisition plan, provide updated information on County, State and Federal open space plans and programs.

Program 93g: In setting priorities and programs for open space acquisition, review proposals for conformance with the County, State and Federal plans

Program 93h: For reference and assistance in establishing open space priorities, prepare a comprehensive map of vacant lands in the planning area and update the map annually.

Program 93i: Investigate establishing or joining special open space acquisition districts.

Program 93j: Investigate the possible benefits and disadvantages of an expansion of the Golden Gate National Recreation Area into the eastern and northern peninsula of San Mateo County.

Program 93k: Consider establishing an environmental commission of local citizens to help advise the City Council on open space acquisitions and environmental matters in general.

Program 93l: On an annual basis, send out a letter to all property owners of potential open space, to see if they would like to donate it to the public.

The following Table 7 establishes a timeline and responsible party for each of the policies in the Open Space Plan.

Table 7
Open Space Plan Implementation Programs

Policy/ Program	Product	Responsibility	Review/Approval	Timeline
#90	Seek opportunities to preserve open space and natural areas.	All City Departments, Citizens & conservation groups		Ongoing
#91	Explore options.	All City Departments, Citizens & conservation groups		Ongoing
#91a	Pursue funding sources.	All City Departments, Citizens & conservation groups		Ongoing
#91b	Require dedications and/or in-lieu fees.	Planning Department	City Council Planning Commission	Ongoing
#92	Follow priorities in General Plan Survey.	All City Departments	City Council Planning Commission	Ongoing
#93	Establish implementation program for acquisition.	Planning Dept, Parks & Recreation Dept., Public Works Dept., Finance Dept.	City Council Planning Commission	1994-95
#93a	Consider means of funding.	Finance Department	City Council	Ongoing
#93b	Establish open space fund.	Finance Department	City council	1994
#93c	Encourage volunteer efforts to support open space acquisition,	All City Departments, Citizens & conservation groups		Ongoing
#93d	Provide annual report to City Council.	Planning Dept, Parks & Recreation Dept., Public Works Dept., Finance Dept.	City Council	Annual
#93e	Establish open space priorities.	Planning Dept, Parks & Recreation Dept., Public Works Dept.,	City Council Planning Commission Parks, Beaches & Recreation	Annual

Table 7: Open Space Plan Implementation Programs
Page 2

#93f	Provide information on plans & programs of other agencies.	Planning Dept, Parks & Recreation Dept., Public Works Dept.,	City Council Planning Commission Parks, Beaches & Recreation	Annual
#93g	Review for conformance with agency plans.	All City Departments	City Council Planning Commission Parks, Beaches & Recreation	Annual
#93h	Prepare and maintain map of vacant lands.	Planning Department	City Council	Consider in the 1995-96 Budget
#93i	Investigate establishing or joining open-space acquisition district.	Planning Department	City Council	Consider in the 1995-96 Budget
#93j	Investigate expansion of Golden Gate Recreation Area.	Planning Department	City Council	Ongoing
#93k	Consider establishing environmental commission.	Planning Department	City Council	1994-1995
#93l	Letter to property owners re: donations.	Planning Department	City Council	Annual

CHAPTER VIII
RECREATION AND COMMUNITY
SERVICES

GOALS:

Brisbane will be a place where...

Recreational opportunities and facilities allow residents and businesses to join together for play, health and learning;

Academic, recreational and artistic education and guidance of the young is valued;

Residents and businesses share resources and assist one another; and

Residents and families with special needs are supported.

RECREATION COMMUNITY SERVICES

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CHAPTER VIII

RECREATION AND COMMUNITY SERVICES

"Some call Brisbane 'The City That Grew Out of the Depression.' But many of us call it, 'The City With A Heart.' We've had a lot of dissension here, but to me it reminds me of a big family. In most big families, the brothers and sisters argue, but when the chips are down, they have a heart."

Dorothy Radoff
City Historian
A Spirit of Independence⁽¹⁾

Recreation and Community Services are very important to the Brisbane Community. It is through interaction and participation in recreational programs, community events and volunteer activities that members of the community get to know each other and share a common purpose.

By providing and assisting other providers to offer quality programs, by encouraging and supporting volunteer activities and by meeting special needs, the City establishes an environment that expresses concern for the well-being, education and safety of its citizens.

This chapter has several components: It examines the community's needs for recreational and educational facilities; it establishes policies to provide such facilities; and it identifies special needs that must be addressed, including those of seniors and youth.

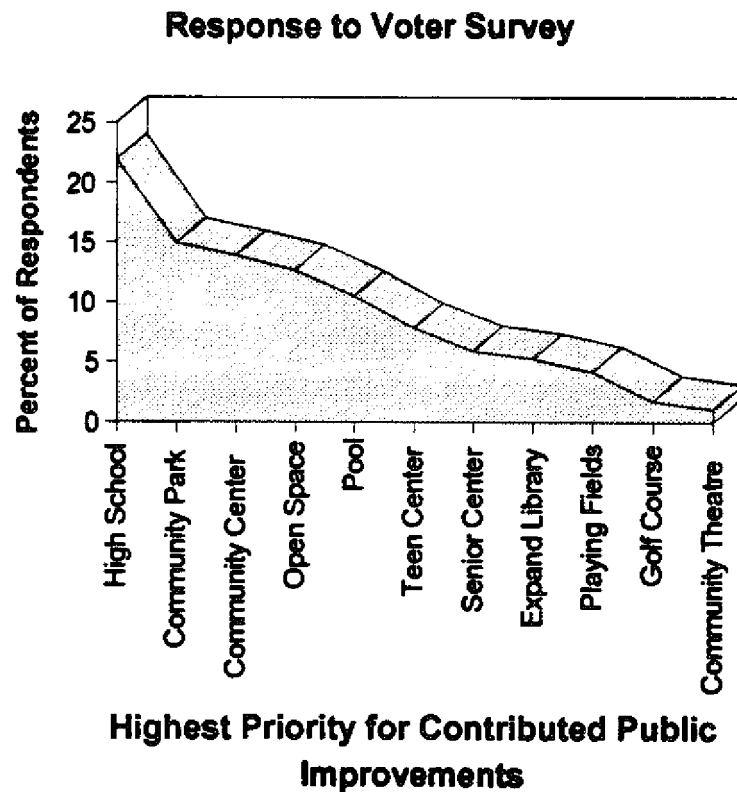
VIII.1 RECREATIONAL /EDUCATIONAL FACILITIES

Recreational Facilities

The City, although surrounded by vast open space for outdoor recreation, owns very few facilities where active recreation can take place. In fact, the playground and adjacent tennis court at Kids 'n Things Children's Center, the Marina and its fitness course and fishing piers, Firth Park and the Brisbane Community Center are the City's only holdings.⁽²⁾ Under a joint use agreement with the Brisbane School District, the City is allowed to use the District's youth baseball and multipurpose playing fields and junior high school gymnasium. The City also rents land for a softball field at Sierra Point. As part of the Northeast Ridge conditions of approval, funds have been deposited for new recreational facilities, although operation of the facilities will be dependent on the City's ability to budget for annual operating costs. The challenge during this General Plan period will be to maintain and improve existing facilities and to maximize opportunities to add new facilities.

As a part of the General Plan alternatives survey, respondents were asked to state their preferences for public facilities that could be donated to the community. Figure VIII-A illustrates the voter responses. The top choices were a high school, a community park and a community center. Some progress has already been made toward obtaining a community park and a community center, both of which are generally considered "passive" recreational facilities, available for classes or gatherings rather than for basketball or team efforts. A public community center has been approved on the Northeast Ridge, the development of a community park at the Old County Road site is currently underway and a fund has been established for a swimming pool. A City Council subcommittee is studying the City's facility needs and potential locations.

FIGURE VIII-A



Policy 94 **Facilitate a public process to set priorities and establish the ability to operate active and passive recreational facilities.**

Policy 95 **Provide recreational facilities that accommodate community activities, meet national standards, are accessible in accordance with State and National standards, and contain the necessary components for multiple uses and community enjoyment.**

Program 95a: Prepare a list of public facilities available for community uses, the hours they are open to the public, and the requirements for use. Periodically update and distribute the facility list throughout the community.

Policy 96 **Condition, as appropriate, new developments to construct, maintain or provide for new recreational facilities, amenities and opportunities.**

Policy 96.1 **Consider adopting a policy to require a percentage set aside for art as part of any development project.**

Policy 97 **Encourage the development of private sector recreational facilities, such as commercial playing fields, bowling alleys, health clubs, performing arts facilities and theaters.**

Policy 98 **Maximize the extended use of existing public facilities for year-round and evening activities.**

Policy 99 **For all recreational facilities, consider the inclusion of restrooms, drinking fountains, pay phones, security lighting, adequate parking, storage, facilities for trash recycling and, where appropriate, food preparation and/or vending/concession facilities.**

Policy 100 **Investigate opportunities for joint public-private development of commercial recreational facilities.**

Program 100a: Develop a needs analysis for recreational facilities including a study of various means of funding the acquisition, as well as the operation and maintenance of the facilities.

Program 100b: Consider a recreation impact fee program for all new development.

Program 100c: Encourage new commercial development and renovation to include shower and locker room facilities in order to promote employees' physical fitness, encourage use of public and private recreational opportunities in the community, and reduce dependence on the automobile for transportation..

Program 100d: Discuss with the Boys and Girls Club, YMCA, YWCA or other non-profit youth agency the feasibility of a youth activity center to serve Brisbane and other neighboring cities.

Educational Facilities

Brisbane has two neighborhood schools: Brisbane Elementary School, built in the 1930s, serves 532 school children from kindergarten to fifth grade and Lipman Middle School serves 180 sixth to eighth grade students from both Brisbane Elementary and Panorama Elementary, located in Daly City. The local schools are strongly supported by volunteers, service clubs, parents groups (the Brisbane/Lipman School Community Club), the Brisbane Educational Support Team (B.E.S.T.) and the general population. When students graduate from Lipman, they attend - one of the high schools in the Jefferson Union High School District or go to private schools. The distance to and lack of community identification with these schools often makes the transition to high school difficult. The General Plan alternatives survey results showed a high school in Brisbane to be of the highest priority to respondents. Also, post-secondary educational facilities like UCSF on the vacant Baylands were supported by 64% of those surveyed.

Policy 101 Maintain the neighborhood school concept for all children, from kindergarten through high school in Brisbane.

Policy 102 Encourage development of post-secondary educational facilities in Brisbane.

Policy 103 Work collaboratively with the Brisbane School District to provide neighborhood schooling and comprehensive services for children and their families and the general public.

Program103a: Establish a City Council subcommittee to work jointly with the Brisbane Elementary School District and the Jefferson High School District and other entities to determine the feasibility of and make recommendations regarding a high school in Brisbane.

Program 103b: Establish a City Council subcommittee to promote and encourage educational facilities to locate in Brisbane.

Program103c: Develop a program to require impact and mitigation fees from developers, as appropriate, for constructing and/or operating a local high school.

Program 103d: Continue and expand joint use of facilities with the Brisbane School District and encourage and assist the District, as feasible, in upgrading the conditions of school grounds and multi-use spaces.

Program 103e: Consider a Joint Powers Agreement or other appropriate arrangement with the Brisbane School District, in order to develop, maintain and program recreational facilities.

Program 103f: Develop and implement with the Brisbane School District a program for year-round and evening use of public recreational facilities.

VIII.2 RECREATIONAL AND COMMUNITY PROGRAMS

The City of Brisbane has taken a leadership role in providing recreational and community programming. However, as discussed above, the facilities currently available are very limited. The General Plan alternatives survey showed that citizens desired more active recreation, such as a pool, playing fields, golf course and community theatre. However, these choices for active recreation, as reflected in the survey, were secondary to the desire for a high school, community park and community center.

Existing recreational and community programming has evolved with collaborative and responsive input from residents, the School District and businesses. Programs for children and seniors are a priority, as are community-wide events which bring the residents and families together in celebration.

Programs and Events

- | | |
|-------------------|---|
| Policy 104 | Provide all businesses and residents, especially youth and seniors, with a variety of enjoyable social, leisure, recreational, cultural and artistic opportunities that are accessible, affordable, safe, uncrowded and physically attractive. |
| Policy 105 | Consider public needs in the creation and design of recreational, artistic, cultural, environmental, educational and civic programs. |
| Policy 106 | Assist children in determining where their interests and talents lie. |
| Policy 107 | Provide children with environments in which they can be successful and recognized. |
| Policy 108 | Develop programs which nurture self esteem, inspire academic excellence, encourage physical and emotional growth and unleash creativity. |

Program 108a: Conduct an annual public hearing on recreational, artistic, cultural, environmental, educational and civic programming in order to obtain public input.

Program 108b: Provide adults with the opportunity for active recreation and team sports competition through the adult sport leagues.

Program 108c: Organize special events, including fun runs, volleyball and tennis tournaments.

Program 108d: Provide special interest classes, workshops and seminars, such as nutrition, exercise, dance, health, etc.

Program 108e: Coordinate, plan, organize and supervise special community events.

Program 108f: Publish, in conjunction with the City Council, a quarterly newsletter of City services, information and events.

Pre-School and School-Age Activities

Policy 109 Collaborate with the Brisbane School District in developing elementary and junior high age recreation programs which encourage strong and vital physical conditioning, teach sports, provide opportunities for league competition, inspire artistic creativity, provide opportunities for performances and exhibits, and enrich cultural experiences and encourage civic awareness and service.

Program 109a: Provide a comprehensive recreation program for preschool and school-age youth, which includes sports instruction, recreational activities, and social and artistic classes.

Program 109b: Provide school-age youth with special activities during school vacations, holidays, and other breaks which provide for artistic, physical, academic and social growth.

Program 109c: Consider providing youth special interest programs, including artists in residence, sports coaching and education enrichment.

Program 109d. Continue to support the pre-school age childcare programs and the school-age before and after school care programs at Brisbane Elementary School.

Program 109e: Work with the School District to develop additional transportation for students who participate in after school programs so that all students have the opportunity to participate.

Seniors' Activities

Senior Citizens in Brisbane are a valuable community resource, and they are respected for their knowledge, history and community contributions. The 1990 Census shows that 9.4% of all persons living in Brisbane are 65 years and older, and another 11.9% are 62-65 years old. Many seniors live in one-person households, which make up one-third of all households in Brisbane. Of these, 22% include a member - over the age of 65.⁽³⁾

Policy 110 Include seniors in the on-going development and delivery of specialized programs.

Program 110a: Sponsor a periodic recreation and social needs survey of senior citizens to investigate the range of needs and interests in the senior community.

Program 110b: Organize social and cultural outings and provide transportation for senior citizens.

Program 110c: Provide a local referral program that provides information on educational, economic, recreational, nutritional and social opportunities for seniors and work with service clubs, churches, and the community to collaboratively provide specific services, assistance and support.

Program 110d: Provide financial and physical (meeting space and transportation) assistance to promote the continued independent operation of the Brisbane Senior Club.

Program 110e: Encourage and offer programs that foster opportunities for intergenerational, cultural and ethnic exchanges between seniors and children.

Program 110f: Investigate the development of a facility that provides dedicated time for expanded senior programming.

Program 110g: Provide recreational programs that appeal to a wide range of interests for Brisbane seniors.

Teen Activities

Teens between the ages of 12 and 19 are recognized as this community's young adults and comprise 5.9% of Brisbane's population.

Policy 111 Develop and offer artistic, cultural, recreational and social programs to meet the special needs of teens.

Policy 112 Provide recreational and social opportunities for Brisbane teens to meet teens from surrounding communities.

Program 112a: Consider the creation of a Youth Advisory Council composed of a representative cross-section of teenagers.

Program 112b: Provide a local information and referral program for teens regarding after school and summer employment, crisis counseling, educational, recreational, artistic and social opportunities, and work with service clubs, churches and the community to provide assistance, guidance and support.

Program 112c: Provide a variety of paid and volunteer after school and summer job opportunities for teens.

Program 112d: Investigate and develop a facility that provides dedicated time for teen programming.

Program 112e: Consider amendments to the requirements for qualifications to serve as a Parks, Beaches and Recreation Commissioner to allow teens to apply for appointment to the Commission.

Marina Activities

Policy 113 Enhance and promote the recreational opportunities of the Marina facilities and the shoreline.

Program 113a: Consider new recreational and educational programs to encourage and enhance opportunities for residents to more fully utilize the amenities of the Marina and shoreline.

VIII.3 SPECIAL NEEDS

Brisbane retains the most important characteristic of a small town: its willingness to help a neighbor in need. While in larger cities the government performs this service, in Brisbane, many residents see themselves as primarily responsible. In keeping with this

spirit, the City government views its role as a partner with volunteers in the community offering its organization and leadership so that the needs of children, teens, and seniors can be collaboratively addressed.

Policy 114 Promote and encourage volunteer efforts of neighbors, friends, families, churches, and services clubs to serve the needs of the community.

Program 114a: Serve as a liaison to service clubs, churches, families, etc., regarding events, services or conflict resolution and by facilitating ongoing forums for the planning and coordination of community events and activities

Program 114b: Collaborate with community service organizations when appropriate, such as by co-sponsoring events, to enhance the service they provide to residents.

Childcare

In 1990, 20% of all residents in Brisbane were under the age of 18. Brisbane wishes to be a community which promotes children's well-being and recognizes their special needs. The spirit of Brisbane has always nurtured and supported its youth. The community's commitment is reflected in the old African proverb, "It takes an entire village to raise a child."

More than two-thirds of the women and three-fourths of the men in Brisbane are in the labor force. Of the children who live with one or both parents, it is estimated that 65% have no parent at home during the work day. For children under 6 years of age, this statistic is 57%. It is estimated that 12.8% of the children under 18 years of age in Brisbane are living below the poverty level. These statistics indicate that many children are without needed resources, supervision or guidance. Clearly, the City, businesses, schools, churches, service clubs and other organizations need to be committed to providing childcare alternatives for children when their parent or parents are at work.

Policy 115 Encourage the efficient use of school facilities and grounds for before and after school and vacation programs to serve the school-age population, pre-school programming and the community at large.

Program 115a: Investigate available programs that provide opportunities for affordable childcare for low-income families and provide this information to the public.

Program 115b: Provide information to assist childcare providers to establish facilities and obtain licenses.

Program 115c: Investigate provisions for drop-in, after-school recreation opportunities for youth.

Program 115d: Establish a local information and referral service for parents seeking licensed childcare information.

Program 115e: Work with the School District to promote the use of school impact fees for childcare facilities/services.

**Residents with Mobility and Self Care Limitations,
the Frail Elderly and the Disabled**

As stated above in the section entitled "Senior Activities," the 1990 Census shows that 9.4% of all persons living in Brisbane are 65 years and older, and another 11.9% are between 62 and 65 years old. Many seniors live in one-person households, which make up one-third of all households in Brisbane. Of these, 22% are over the age of 65. Thus, the proportion of persons over 65 years of age among those living alone is twice that of the proportion of persons over 65 years of age among the entire population. While the majority of people below the poverty level were between 18 and 64 years of age, there was a disproportionate number of 65-74 year olds below the poverty level compared to the general population. The Census data also shows that approximately 11% of persons ages 16-64 years have mobility/self care limitations. Approximately 40% of those age 65 years old or older have mobility/self-care limitations.

Policy 116 Recognize the special needs of the frail elderly, the disabled and their caregivers by promoting activities that foster independence, support and understanding.

Policy 117 Develop recreational, social, nutritional, security, cultural and artistic programs, in consultation with the frail elderly and the disabled, which promote independent living.

Program 117a: Provide local information and referral for the frail elderly and the disabled that assists them in accessing County and community services for food, shelter, transportation, personal assistance, and nutritional or other special needs.

Program 117b: Work jointly with volunteers, service clubs, churches, families and the community to collaborate on ways to provide services, assistance and support to those with special needs.

Program 117c: Provide local information and referrals that support the families and caregivers of the frail elderly and the disabled.

Program 117d: Provide opportunities for intergenerational and able/disabled activities and exchanges.

Program 117e: Expand police programs to check on the welfare of the frail elderly and the disabled

Program 117f: Develop programs to enhance safety and security for those with special needs.

FOOTNOTES

1. H1-1, p. 46
2. See OS-1 for an inventory of recreational/open space resources, including ownership of such resources in the planning area.
3. See Housing Element for information on housing needs and programs for seniors.



PARKS & RECREATION COMMISSION AGENDA MEMO

Meeting Date: 5/14/2025

From: Nicole Houghton, Recreation Supervisor
Noreen Leek, Parks & Recreation Director

Subject: 2025 National Park & Recreation Month

Background

Since 1985, people in the United States have celebrated Park and Recreation Month in July to promote building strong, vibrant and resilient communities through the power of parks and recreation, and to recognize the dedicated professionals that maintain our country's local, state and community parks. This year marks the 40th anniversary of Park & Recreation Month. This year's theme, "**Build Together, Play Together**," celebrates the contributions of more than 160,000 full-time park and recreation professionals — along with hundreds of thousands of part-time and seasonal workers and volunteers — who maintain our country's close-to-home parks.

***Together**, we're building and maintaining sustainable parks and green spaces for current and future generations.*

***Together**, we're building thriving communities focused on health and well-being.*

***Together**, we're building high-quality programs and spaces accessible and inclusive for all.*

***Together**, we help people play and connect - through yoga, art classes, picnics and more.*

Parks are at the center of countless experiences and memories — moments that park and recreation professionals help make happen. Our local parks are often our first experiences in nature, our introduction to a favorite hobby or physical activity. They are places to gather with friends and family, spaces to celebrate life's special moments, spots of respite and healing, sites that connect us with essential community services and so much more.

Discussion

In years past, staff have created a monthly calendar of daily recreational activities within Brisbane, organized special events for residents & employees, received proclamations from City Council, and more! ***How would the P&R Commission like to see National Park & Recreation month celebrated in Brisbane this year?***

PARKS & RECREATION COMMISSION SUBCOMMITTEES: Updated 4/9/2025

The purpose of designated subcommittees is to investigate specific topics of interest to the Parks & Recreation Commission. They are to gather information and develop proposed solutions which are then to be presented to the Commission at a regular or special meeting as determined by the Chairperson.

SUBCOMMITTEE

BRISBANE DERBY / DAY IN THE PARK
CONCERTS IN THE PARK
EVENTS
FESTIVAL OF LIGHTS
HABITAT RESTORATION
PUBLIC ART ADVISORY
RECREATION PROGRAMS
RECREATIONAL FACILITIES
SENIORS
TEEN SERVICES (YAC)
TRAILS DEVELOPMENT
SIERRA POINT PARK AD HOC
COMMUNITY PARK IMPROVEMENTS
FOUNDATION FEASIBILITY AD HOC
IDEA AD HOC

COMMISSIONERS

(3) ANDERSON, GREENLEE, OCAMPO
(3) COMMERFORD, OCAMPO, SIMS
(3) ANDERSON, GREENLEE, SEAWELL
(3) COMMERFORD, DAVIS, OCAMPO
(3) DAVIS, OCAMPO, SIMS
(2) SEAWELL, SIMS
(3) COMMERFORD, OCAMPO, SIMS
(3) GREENLEE, OCAMPO, SEAWELL
(3) ANDERSON, DAVIS, SIMS
(3) ANDERSON, COMMERFORD, SIMS
(3) COMMERFORD, DAVIS, GREENLEE
(1) COMMERFORD
(3) DAVIS, GREENLEE, OCAMPO
(3) COMMERFORD, SEAWELL, SIMS
(1) DAVIS

STAFF

MONROY & FRANCO
HOUGHTON & FRANCO
HOUGHTON
HOUGHTON & RODAS
FRANCO & ETHELTON (W/OSEC)
LEEK (W/ COMMITTEE)
HOUGHTON & MONROY
LEEK & MONROY
HOUGHTON & FRANCO
HOUGHTON & NAHASS
LEEK
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